

## Disparity Study CITY OF WINSTON-SALEM

Final Report Presentation January 14, 2020





### Study Objective

Determine if a significant statistical disparity exists between the percentages of available, qualified minority- and woman-owned business enterprise (M/WBE) firms and the dollars paid to such firms in the City's procurement and contracting.

# Study Framework

- The study analyzed City expenditures between July 1, 2013 and June 30, 2018
- 2. Business Ownership Classifications
  - 1. African American
  - 2. Asian American
  - 3. Hispanic American
  - 4. Native American
  - 5. Nonminority Women
  - 6. Non-M/WBE firms
- 3. Procurement Categories (industries analyzed)
  - 1. Construction
  - 2. Goods & Supplies
  - 3. Other Services
  - 4. Professional Services (includes A&E)

# Study Methodology

- 1. Reviewed and established the legal framework for conducting disparity studies.
- Encompassed tasks to determine the M/WBE utilization, availability, and disparity based on the legal framework established by *Croson* and relevant cases.
- 3. Used payment data to determine utilization and relevant market area.
- 4. Used industry accepted "custom census" approach
  - Surveyed firms registered with Dun & Bradstreet:
    - Located in the market area
    - Provide services or goods purchased by the City
    - Confirmed willingness
    - Collected ethnicity/race/gender

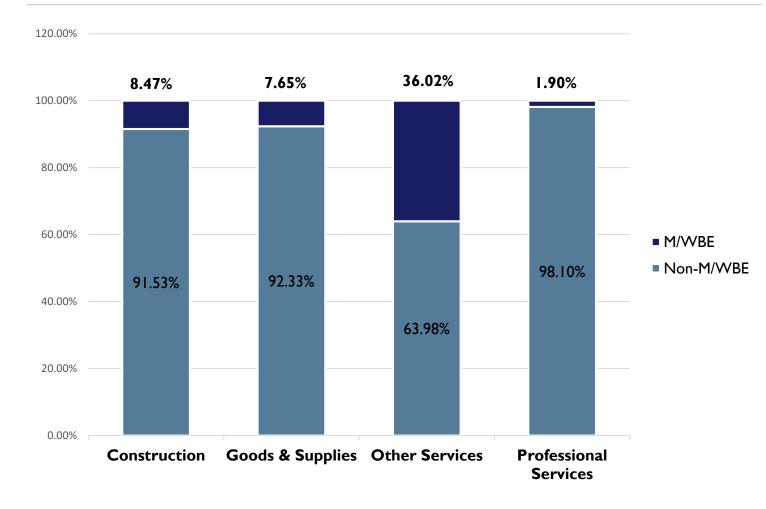
# Study Methodology

- 5. Used a multi-prong approach to collecting anecdotal input.
  - a. Data collected through:
    - In-Depth interviews with business owners
    - In-Depth interviews with stakeholders
    - Public Meetings
    - Surveys
  - b. Outreach Efforts:
    - Email blasts
    - Press releases
    - TV13 interview
    - Direct calls
    - Trade associations and business organizations
    - Printed and digital ads

### Relevant Market Area

- Relevant Geographic Market Area: Greensboro-Winston-Salem-High Point, NC Combined Statistical Area (CSA)
  - Alamance County, Davidson County, Davie County, Forsyth County, Guilford County, Randolph County, Rockingham County, Stokes County, Surry County, and Yadkin County
- 2. Relevant market area established the framework for utilization, availability, disparity, private sector, and anecdotal analyses
- 3. Future MWBE outreach and reporting using the relevant market area established

## Key Findings – Prime Utilization

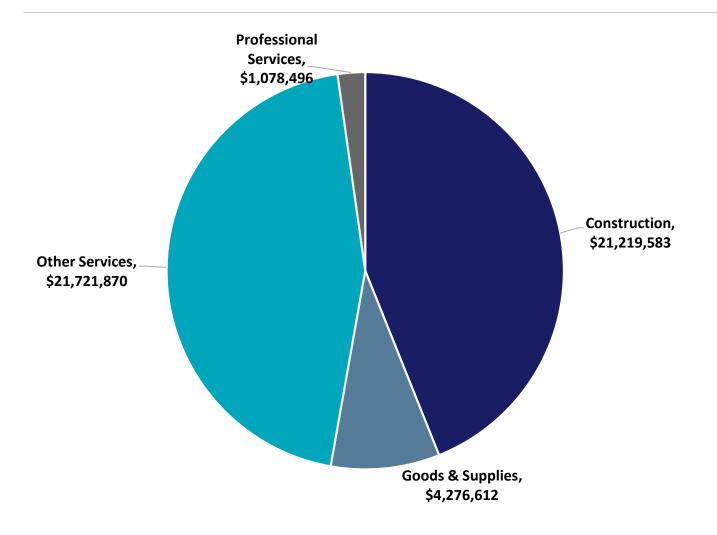


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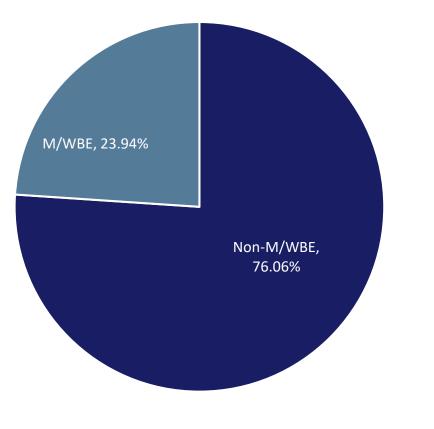
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#### Key Findings – M/WBE Prime Utilization

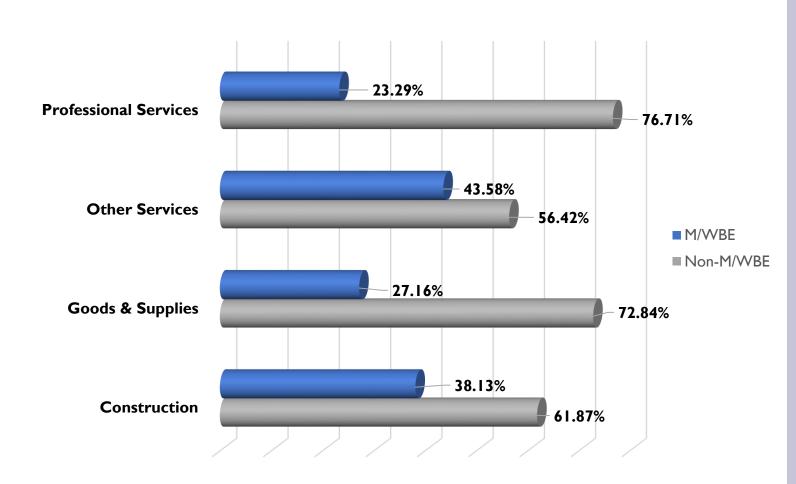


#### Key Findings – M/WBE Subcontract Utilization – Construction Only



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# Key Findings – M/WBE Availability



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# Key Findings – M/WBE Disparity

PROCUREMENT CATEGORY	AFRICAN AMERICAN	ASIAN AMERICAN	HISPANIC AMERICAN	NATIVE AMERICAN	NONMINORITY WOMEN	M/WBE Firms
CONSTRUCTION	Disparity	Disparity	Disparity	Disparity	Disparity	Disparity
PROFESSIONAL SERVICES	Disparity	Disparity	Disparity	Disparity	Disparity	Disparity
OTHER SERVICES	Disparity	Disparity	Disparity	Disparity	No Disparity	Disparity
GOODS & SUPPLIES	Disparity	Disparity	Disparity	*	Disparity	Disparity
CONSTRUCTION SUBCONTRACTORS	Disparity	No Disparity	Disparity	*	Disparity	Disparity

# Key Findings – Anecdotal Analysis

- 1. Data Collection
  - 38 attendees at three Public Meetings
    - 22 gave testimonies
  - 40 In-Depth Interviews
  - 146 Completed Vendor Surveys
    - Made 33,305 attempts
  - One Online Comment
- 2. Suggested Remedies by Business Owners/Stakeholders
  - Establish goals base on size of project.
  - Target smaller projects for M/WBEs
  - Focus on discretionary spending in all departments
  - Advertise upcoming or future procurements

RECOMMENDATION A: ASPIRATIONAL M/WBE GOALS

BUSINESS CATEGORY	ASPIRATIONAL MWBE GOALS		
Construction	11.44%		
Construction Subs	25.74%		
Professional Services	4.04%		
Other Services	36.78%		
Goods and Supplies	9.60%		

- COMMENDATION: M/WBE PROGRAM IMPROVEMENTS
  - In recent years and prior to the conclusion of the disparity study, the City has adopted and implemented processes to increase outreach, business development, and reporting
- RECOMMENDATION B: NARROWLY TAILORED M/WBE PROGRAM
  - Any new M/WBE Program modifications implemented to address the findings of this report should be narrowly tailored to specifically address identified disparity in accordance with guidance from case law regarding raceand gender-based procurement programs

#### RECOMMENDATION C: SUBCONTRACTOR PROJECT GOALS

- Project specific subcontracting goals should continue to be established where there is availability for specific scopes of work across all procurement categories and based on the historical participation of M/WBE on identical or similar projects.
- RECOMMENDATION D: EXPANDED DATA COLLECTION AND MANAGEMENT
  - The City should implement data systems and processes to monitor and track progress on key performance measures and establish solid processes to collect and analyze M/WBE utilization data by race, ethnicity, and gender to monitor goal attainment.

- COMMENDATION AND RECOMMENDATION E: M/WBE OUTREACH FOR INFORMAL PURCHASES
  - The City should be commended the City's Upcoming Purchase Opportunity Form for all departments making a purchase between \$1,000 (p-card max) - \$19,999.99 (discretionary spend max). Departments that have purchasing authority should document and report their outreach efforts to M/WBEs to encourage and solicit bids and quotes.
- RECOMMENDATION F: RIGHT TO AUDIT LANGUAGE IN CONTRACTS
  - The City should consider incorporating language in all contracts that primes must maintain subcontract/supplier documentation for M/WBE and non-M/WBE firms; usually the time will match the City's record retention policy.

#### RECOMMENDATION G: ON-CALL SERVICES

- The City should consider utilizing a vendor rotation system for on-call contracts. Implementing a vendor rotation model on contracts of this nature will maintain a diverse pool of available services providers instead of "locking-in" one vendor for a multi-year contract.
- RECOMMENDATION H: HISTORICALLY UNDERUTILIZED BUSINESSES (HUB)
  - The City should define minority and woman-owned enterprises as businesses approved and certified by the Department of Administration's Office for Historically Underutilized Businesses under the Statewide Uniform Certification Program (SWUC).

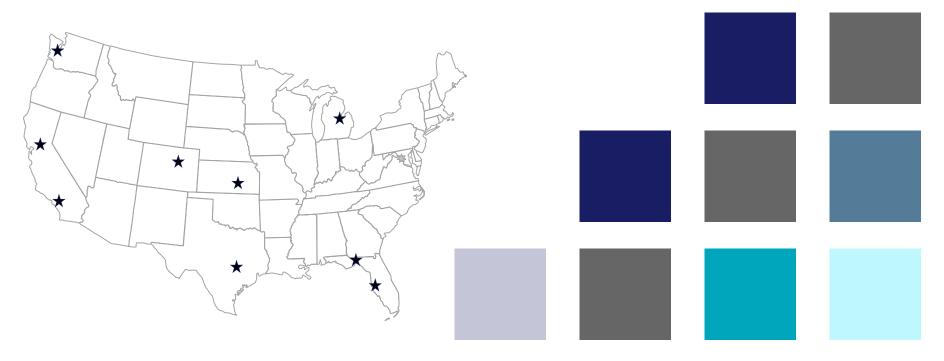
- RECOMMENDATION I: M/WBE STAFF AND DEPARTMENTAL LIAISONS
  - The M/WBE Division has a significant role in education, compliance, and advocacy of staff as well as for the M/WBE community.
    - 1. Partnerships with City departments and area trade associations increases the outreach and education
    - There should be enough staff to monitor, track, report, and coordinate all the efforts and policies of the M/WBE Program
    - City should consider increasing the budget of the M/WBE Division to support additional outreach, workshops, marketing materials, professional development, and overall capacity building of M/WBE firms

# RECOMMENDATION I: M/WBE STAFF AND DEPARTMENTAL LIAISONS – CONT.

- 4. City should consider allocating resources to support a staff member whose responsibilities include inspecting the work performed on the site of construction and repair projects
- 5. The Office of Performance and Accountability should conduct a desk audit to determine the purpose and function of additional staff necessary to meet program's objectives
- Staff within departments with purchasing authority and seek out bidders for discretionary purchasing should act as a liaison between the department and the M/WBE Division



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