

# STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION

ROY COOPER GOVERNOR JAMES H. TROGDON, III
SECRETARY

August 15, 2019

Dr. Kevin Cherry State Historic Preservation Officer North Carolina Department of Cultural and Natural Resources 4617 Mail Service Center Raleigh, North Carolina 27699-4617

Dear Dr. Cherry:

Thank you for the recent letter informing the Department of Transportation of the inclusion of NCDOT-owned parcel 6803-06-1210.00 in the upcoming nomination for the Evergreen Farm on Ploughboy Lane in Winston-Salem. This is the first notice that we have received regarding the nomination and, as such, we request that your Department reschedule the presentation of the nomination to the North Carolina National Register Advisory Committee for February 2020. This will allow the Department of Transportation to evaluate the potential impacts that the proposed nomination would have on the chosen alignment for the Winston-Salem Northern Beltway project (R-2247A), which is included in the draft 2020-2029 State Transportation Improvement Program for construction in 2029.

NCDOT coordinated with the NCDCNR Environmental Review office and the Office of State Archaeology on the identification and evaluation of historic properties for this project beginning in the mid-1990's, which concluded with a signed Section 106 Memorandum of Agreement between our respective agencies and FHWA in 2006. NCDOT Historic Architecture staff recommended National Register eligibility status for the Ploughboy Jarvis Farm at 1532 Jonestown Road in 2003 and your office agreed with the boundaries, which did not include this parcel. Therefore, the proposed alignment for the beltway project was determined by your office and the Federal Highway Administration not to impact historic properties in the vicinity of Ploughboy Lane and Silas Creek.

I trust you will be able to accommodate this request to allow NCDOT staff to evaluate the proposed nomination and its potential impacts to the beltway project.

Sincerely,

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MG(R) James H. Trogdon, III, P.E.

Secretary of Transportation

Mailing Address: NC DEPARTMENT OF TRANSPORTATION 1501 MAIL SERVICE CENTER RALEIGH, NORTH CAROLINA 27699-1501 Telephone: (919) 707-2800 Fax: (919) 733-9150 Customer Service: 1-877-368-4968

Location: 1 SOUTH WILMINGTON STREET RALEIGH, NORTH CAROLINA 27601

Website: www.ncdot.gov

Dr. Kevin Cherry August 15, 2019 Page 2 of 2

cc: Andrew Perkins, Board of Transportation Member

Mayor Allen Joines, City of Winston Salem

Chairman David R. Plyler, Forsyth County Board of Commissioners

Michelle M. McCullough, Forsyth County Historical Resources Commission

Tim Little, PE, Chief Engineer S. P. Ivey, PE, Division Engineer

Mary Pope Purr, Historic Architecture Team Lead



N.C. DEPT. OF TRANSPORTATION OFFICE OF THE SECRETARY

### North Carolina Department of Natural and Cultural Resources State Historic Preservation Office

Ramona M. Bartos, Administrator

Governor Roy Cooper Secretary Susi H. Hamilton Office of Archives and History Deputy Secretary Kevin Cherry

August 7, 2019

James H. Trogdon, III Secretary of Transportation 1501 Mail Service Center Raleigh, NC 27699-1501

RE: Evergreen Farm, 0 Ploughboy Lane, Winston-Salem, Forsyth County (FY0259)

Dear Secretary Trogdon:

We are pleased to inform you that the nomination of the above-referenced property, you own (PIN 6803-06-1210.00), to the National Register of Historic Places has been scheduled for presentation to the North Carolina National Register Advisory Committee at its meeting on October 10, 2019 in Raleigh. The Committee will decide whether to recommend that I sign the nomination and submit it to the U.S. Department of the Interior, National Park Service, for final review and listing in the National Register.

The National Register is the nation's official list of historic buildings, districts, archaeological sites, and other resources worthy of preservation. Enclosed is a set of *National Register Fact Sheets* which includes a list of the criteria under which properties are evaluated. More than 2,700 North Carolina properties are now listed in the National Register. Listing in the National Register places no obligation or restriction on a private owner using private resources to maintain or alter the property. The effects of National Register listing are described on the enclosed *National Register Fact Sheet 1*.

As provided by the National Historic Preservation Act and the National Register program regulations (36 CFR 60) that implement the Act, local officials and all property owners are provided an opportunity to comment on the nomination of their property to the National Register. In addition, *private* property owners have the right to object to listing. If a private property owner chooses to object to the listing of his or her property, the objection must be submitted to me at 4610 Mail Service Center, Raleigh, NC 27699-4610. The procedure for objecting is described on the enclosed *National Register Fact Sheet 5*. We would appreciate receiving comments by October 9, 2019, but statements of objection may be submitted and will be counted until the actual date of listing, which usually takes place at least fifteen days but not more than forty-five days after the nomination is received by the Keeper of the National Register following the National Register Advisory Committee meeting.

Please see "What the National Register Means for the Private Property Owner" on *National Register Fact Sheet 1* for an explanation of contributing and noncontributing properties.

#### August 7, 2019

A copy of the nomination and information on the National Register and Federal tax benefits for historic properties are available from the above address upon request. Please feel free to contact National Register Coordinator, Jenn Brosz, at (919) 814-6587 or <a href="mailto:jenn.brosz@ncdcr.gov">jenn.brosz@ncdcr.gov</a> with any questions.

Sincerely

Dr. Kevin Cherry

State Historic Preservation Officer

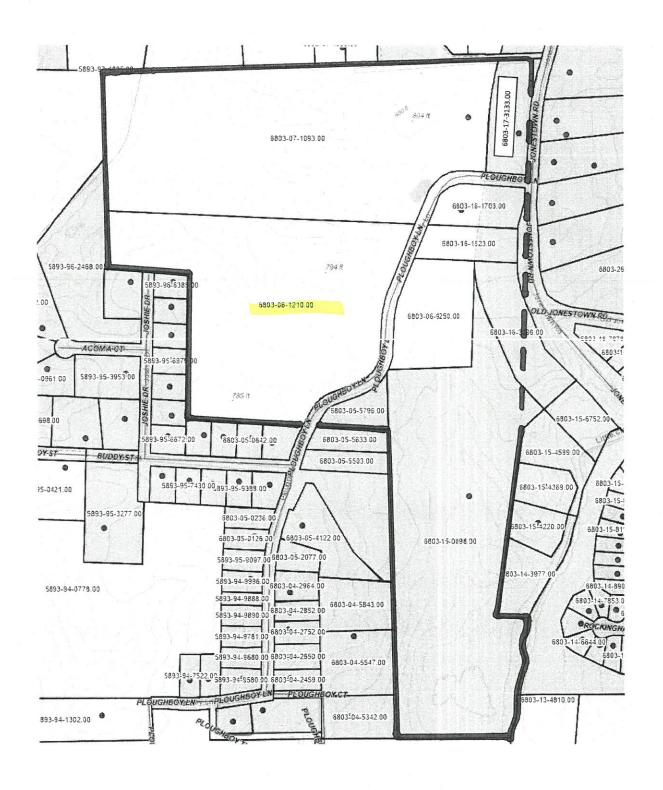
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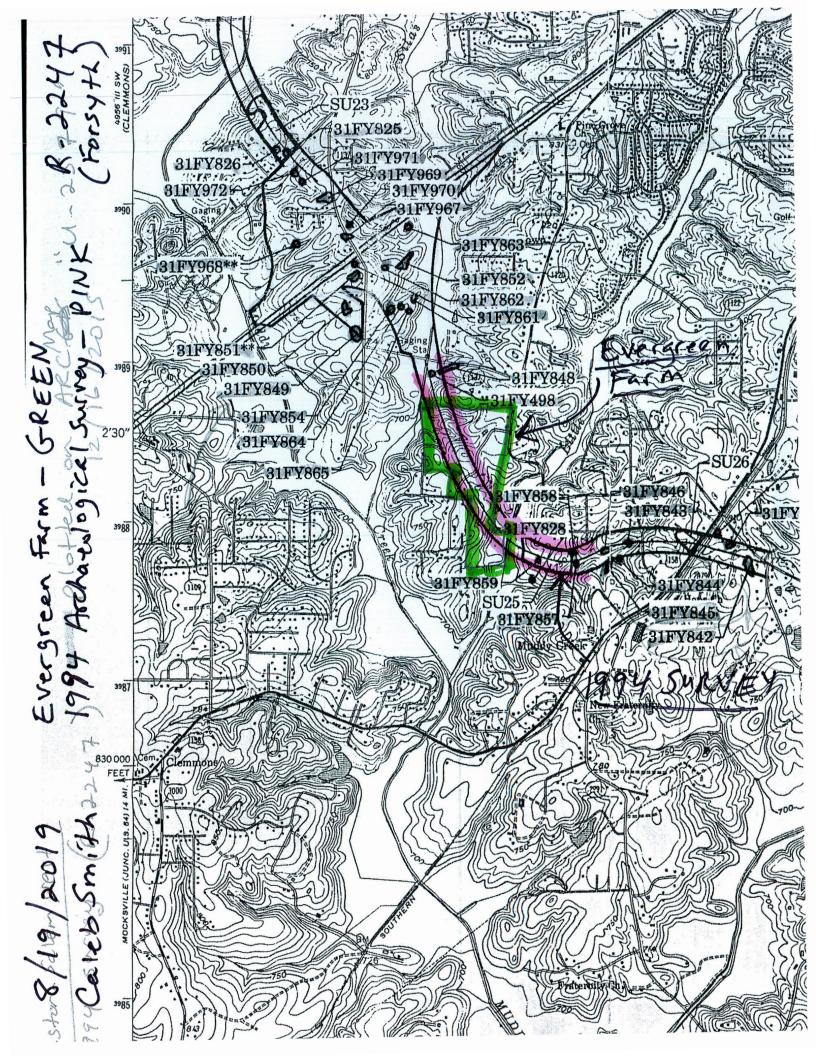
Enclosures

cc: Allen Joines, Mayor, City of Winston-Salem

David R. Plyler, Chair, Forsyth County Board of Commissioners

Michelle M. McCullough, Project Planner, Forsyth County Historic Resources Commission







#### 4.7.1. Archaeological Resources

The Northern Beltway Selected Alternative will have an effect on 12 archaeological sites determined eligible for listing in the NRHP (31FY888, 31FY893\*\*, 31FY901, 31FY902\*\*, 31FY903, 31FY910\*\*, 31FY911\*\*, 31FY912\*\*, 31FY921, 31FY925\*\*, 31FY944, and 31FY1053/1053\*\*). A Memorandum of Agreement (MOA) regarding minimizing impacts to these sites has been executed by FHWA and the State Historic Pres ervation Officer (SHPO), and concurred with by NCDOT (a copy of the MOA is in Appendix D.1 of the SFEIS/FEIS). As outlined in the MOA, NCDOT will develop Data Recovery Plans (DRP) for each site, and will ensure that each DRP is implemented. Upon completion of each data recovery effort, NCDOT will prepare a Management Summary det ailing the results of the data recovery field investigations. Data recovery is the appropriate mitigation, and pres ervation in place is not anticipated for any of these archaeological sites.

A portion of the Selected Alternative, as it presently exists, remains to be surveyed due to acces a problems. Intensive survey will be conducted for these areas after acquisition of right of way, but prior to construction. SHPO concurrence of this course of action is contained in letters in Appendix D.1 of the SFEIS/FEIS. Sites worthy of preservation-in-place are not likely. The Project Commitments ("Green Sheets") in the SFEIS/FEIS (also included in this ROD) lists NCDOT's commitments to minimizing impacts to archaeological sites.

#### 4.7.2. Historic Architectural Resources

Historic architectural studies were conducted pursuant to Section 106 of the National Historic Preservation Act of 1966 and the Advisory Council on Historic Preservation Regulations for Compliance with Section 106, codified as 36 CFR Part 800. All concurrence forms from the SHPO are in Appendix D.1 of the SFEIS/FEIS.

The Northern Beltway Selected Alternative will have an Adverse Effect on one property eligible for the NRHP (Project R-2247), No Effect on two properties eligible for the NRHP (Project U-2579), and No Adverse Effect on four properties listed on or eligible for the NRHP (two on Project R-2247 and two on Project U-25279). More detail on each impact is below.

#### Project R-2247

The Project R-2247 Selected Alternative will have an Adverse Effect on one property eligible for the NRHP, the Alexander Hege House. Although the Selected Alternative will take no land from the site, it will introduce an interchange immediately adjacent to the northern boundary of the site altering the character of the property's setting and diminishing its integrity. However, this indirect effect will not constitute a constructive use of this historic property under Section 4(f). Because of the determination of Adverse Effect, the Hege House ewas included in an MOA executed by FHWA and SHPO, and concurred with by NCDOT and in consultation with the owner of the Hege House (see copy of MOA in Appendix D.1 of the SFEIS/FEIS). The MOA specifies that NCDOT will photographically record the existing conditions of the Hege House and its surroundings prior to construction, that the driveway will be aligned opposite the proposed ramp and will be under signal control, that access control fencing be designed in consultation with SHPO prior to its installation by NCDOT, and that NCDOT will provide tree protection and limit disturbance of plantings along the National Register boundary. The owner may pursue a preservation easement for the house.

Originally, based on the 1992 functional designs, the effect on the Samuel Stauber House and Barn was Adverse effect. In the 1996 Project R-2247 FEIS, the Prefe rred Alternative was considered to have No Adverse Effect on two properties, the John Henry Kapp Farm and the Samuel Stauber House and Barn, based on the 1995 preliminary engineering design. The revised determination of No Adverse Effect to the Samual Stauber House and Barn resulted from the relocation of the alignment in the preliminary design approximately 300 feet farther away from the property.

During the service road studies for the Bethania-Tobaccoville Road area conducted during final design activities after the 1996 Project R-2247 FEIS, the determination of effect to the Samuel Stauber House and Barn was changed again to Adverse Effect based on concern that a service road's fill would adversely effect the historic site's setting. In response, Bethania-Tobaccoville Road and the interchange were relocated about 860 feet east. Based on this new design, which was incorporated into the 2002 preliminary engineering design, the Selected Alternative will have No Adverse Effect on the Samuel Stauber House and Barn.

In the 1996 Project R-2247 FEIS, the Preferred Alternative was considered to have NoAdverse Effect on the John Henry Kapp Farm. The SHPO agreed with the previous determination of No Adverse Effect on the John Henry Kapp Farm with the condition

that NCDOT shall not approve any more driveway permits along the property of the John Henry Kapp Farm within the right of way of the Preferred [Selected] Alternative.

#### Project U-2579

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The SHPO concurred that the Project U-2579 Selected Alternative has No Adverse Effect With Commitment (no net effect) on the Clayton Family Farm, No Effect on Seaver's Gulf Station, No Adverse Effect on the Hammock Family Farm, and No Effect on the John and Charles Fries Day Farm.

The historic property boundary of the Clayton Family Farm was expanded when the site was listed on the NRHP in 2001. Due to the revised boundary, the original alignment of the Selected Alternative in that location would have directly impacted the Clayton Family Farm. As a result, the Selected Alternative alignment was shifted to avoid impact to the site. Stanleyville Drive will be closed during construction of the grade separation to avoid impact to the Clayton Family Farm. Minor temporary construction easements will be needed during construction, but there will be no permanent encroachment, and the impacted portion of the property will be restored to its original condition. The SHPO determined that the Project U-2579 Selected Alternative would have No Adverse Effect on the Clayton Family Farm with the condition that any trees that would be removed during construction will be replaced with a similar species.

After consultation between FHWA, SHPO, and NCDOT, it was determined that there would be No Adverse Effect to the Hammock Family Farm provided that no construction occurs within the historic boundary; that there would be No Effect to Seaver's Gulf Station; and that since there were no design changes in the Selected Alternative near the John and Charles Fries Day Farm, the previous determination of No Effect is still applicable.

#### Project U-2579A

There are no properties within the Project U-2579A Selected Alternative that are listed on or identified as eligible for the NRHP.

#### 4.8. Section 4(f) and 6(f) Resources

The Northern Beltway Selected Alternative was chosen in part to avoid all direct impacts to Section 4(f) and Section 6(f) resources.





William S. Price, Jr., Director

Alain Outlaw - 4086-

## North Carolina Department of Cultural Resources RSH CBOR Bend-Aus Division of Archives and History

James G. Martin, Governor Patric Dorsey, Secretary

May 1, 1992

Nicholas L. Graf Division Administrator Federal Highway Administration Department of Transportation 310 New Bern Avenue Raleigh, N.C. 27601-1442

Re: Winston-Salem Northern Beltway (Western Section), from US 158 to US 52, Forsyth County, R-2247, 6.628001T, ER 92-8238

Dear Mr. Graf:

Thank you for your letter of April 24, 1992, concerning the above project.

We have reviewed the preliminary documentation provided to us to determine the effects of this project on historic architectural properties and concur with the North Carolina Department of Transportation's determinations of effect upon National Register-listed or eligible properties located within the area of potential effect.

Below is a list of the National Register-listed or eligible properties along with our determinations of effect for each segment of the proposed undertakings near a historic property:

Jeremiah Bahnson Conrad House (N326)

No effect for Segments B7 and A4.

Doub-Yarbrough House (N100)

No Effect for Segments B6 and A4.

Hope Moravian Church (N210)

No Effect for Segments A1 and B1.

Ploughboy Jarvis Farm (N199)

No Effect for Segments B1, C1, and A2.

Nicholas L. Graf May 1, 1992, Page 2

Columbus Kapp House and Barn (N454)

No Effect for Segment B10, B10a. Adverse Effect for Segment A6.

John Henry Kapp House and Barn (N464)

No Adverse Effect for Segments A4 and C6a. Adverse Effect for Segments B7 and B7c.

Thomas Jefferson Kapp House (N466)

No Effect for Segments B7, C4, and A5.

Pfafftown Historic District

No Effect for Segment A4. Adverse Effect for Segments B7, B7b.

John Jacob Schaub House (N145)

No Effect for all segments.

Samuel Stauber House and Barn (N245)

No Effect for Segment A5. Adverse Effect for Segments C4-C5, B7-B8, and B7-B9.

Constantine C. Stoltz House (N407)

No Effect for Segment A6. Adverse Effect for Segments B10 and B10a.

The above comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966 and the Advisory Council on Historic Preservation's Regulations for Compliance with Section 106, codified at 36 CFR Part 800.

Thank you for your cooperation and consideration. If you have questions concerning the above comment, please contact Renee Gledhill-Earley, environmental review coordinator, at 919/733-4763.

Sincerely,

David Brook

Deputy State Historic Preservation Officer

DB:slw