

Qualified Opportunity Zones: Innovation and Responsiveness

Jeanne Milliken Bonds jeanne.bonds@rich.frb.org May 21,2019

The views and opinions expressed are those of the presenter. They do not represent an official position of the Federal Reserve Bank of Richmond or the Federal Reserve System.



Richmond • Baltimore • Charlotte



Federal Legislation

- Original Legislation H.R. 5082 April 27, 2016
- Qualified Opportunity Zones were added to the Internal Revenue Code by the 2017 Tax Cuts and Jobs Act (The "2017 Tax Act") by Code sections:
 - 1400Z-1 discusses designation of Qualified Opportunity Zones (QOZ)
 - 1400Z-2 discusses how to invest capital gains into QOZs and receive significant tax benefits
 - NC 252



Policy Goals

- The Qualified Opportunity Zones are low-income census tracts
- •The same definition of a "low-income community" that is used by Treasury CDFI Fund's New Markets Tax Credit (NMTC) program is the basis for defining eligible Qualified Opportunity Zone census tracts.
- •The Community Reinvestment Act (CRA) focuses on low- and moderate-income.
- The policy goals of the tax incentive:
 - Drive long-term private sector investments
 - Channel equity capital into overlooked and underserved markets
 - Reinvest realized capital gains into distressed communities
 - First new national community investment in more than 15 years
 - May scale to the largest economic development program in the country



Who can benefit?

Any US taxpayer with capital gains (net 1231 capital gains) can potentially benefit from this new tax incentive. This includes:

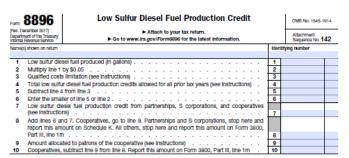
- Individuals or corporations looking to reinvest gains from sales of property in order to defer and reduce taxes;
- Real estate developers and start-up companies located in a QOZ who are looking for equity investment; and
- Real estate sponsors, syndicators and/or private equity funds looking to create Qualified Opportunity Funds (QOF) and then make investments in Qualified Opportunity Zone Property, including investments in corporations, partnerships or direct investments in property.

For the Investors

- A temporary deferral: An investor can defer capital gains taxes until 2026 by rolling their gains directly over into a QOF.
- A reduction: The deferred capital gains liability is effectively reduced by 10 percent if the investment in the QOF is held for 5 years and another 5 percent if held for 7 years.
- <u>An exemption:</u> Any capital gains on subsequent investments made through a QOF accrue tax-free as long as the investor stays invested in the fund for at least 10 years.

Investing in Qualified Opportunity Funds

- A Corporation or Partnership organized for the purpose of investing in "Qualified Opportunity Zone Property" that holds at least 90 percent of its assets in QOZP
 - Funds must self-certify to the IRS.
 - Funds will be audited twice yearly to ensure compliance.
 - This is reported on Form 8996



General Instructions

Section references are to the internal Revenue Code unless otherwise noted

Future Developments

For the latest information about developments related to Form 8896 and its instructions, such as legislation enacted after they were published, go to www.irs.gov/Form8896.

Purpose of Form

Use Form 8896 to claim the low sulfur diesel fuel production credit.

The credit generally is 5 cents for every gallon of low sulfur disesifuel produced by a qualified small business refiner during the tax year. However, the total credits allowed for all tax years cannot be more than the refiner's qualified costs limitation on line 3. This credit is part of the general business credit.

Partherships, S corporations, and cooperatives must the this form to claim the credit. At other taxapayers are not required to complete or file this form if their only source for this credit is a parthership, S corporation, or cooperative. Instead, they can report this credit directly on line 1m in Part III of Form 3800, General Bushines Credit.

Definitions

Low Sulfur Diesel Fuel

This is diesel fuel with a sulfur content of 15 parts per million or less

Small Business Refiner

A small business refiner generally is a refiner of crude oil with an average daily domestic refinery in or everage retained production for all facilities that did not exceed 205,000 barrels for the 1-year period ending on December 31,2002. To figure the average daily domestic refinery run or retained production, only include refineries that were refinered or the refiner or a related person (within the meaning of section 613A(d)(3)) on April 1, 2003. However, a refiner is not a small business refiner for a tax year if more than 1,500 individuals are engaged in the refinery operations of the business on any day during the tax

Qualified Costs

For each facility, qualified costs are costs paid or incurred to comply with the highway diesel fuel suffur control requirements of the Environmental Protection Agency (EPA) during the period beginning January 1, 2003, and ending on the earlier of:

- The date 1 year after the date on which the refiner must comply with these EPA requirements with respect to such facility; or
- December 31, 2009

Qualified costs include costs for the construction of new process operation units or the dismantling and reconstruction of existing process units to be used in the production of low sultur diesel fuel, associated adjacent or offsite equipment (including tankage, catalyst, and power supply), engineering, construction period interest, and site work.

In addition, the small business refiner must obtain certification from the IPS (witch will consult with the EPA) that the taxpayer's qualified costs will result in compliance with the applicable EPA regulations. This certification must be obtained not later than June 29, 2008, or, if later, the date that is 30 months after the first day of the first taxy year in which the credit is determined. For details, see Rev. Proc. 2007-69, 2007-49

www.lrs.gov/lrb/2007-49_JRB#RP-2007-69.

TIP Unless you elect not to take this credit, your deductions will be reduced by the amount of your credit. For details, see section 280C(d).

Additional Information

For more information, see section 45H

Specific Instructions

Use lines 1 through 6 to figure any low sulfur diesel fuel production credit from your own trade or business.

Enter the number of gallons of diesel fuel produced with a sulfu content of 15 parts per million or less.

For Paperwork Reduction Act Notice, see instruction

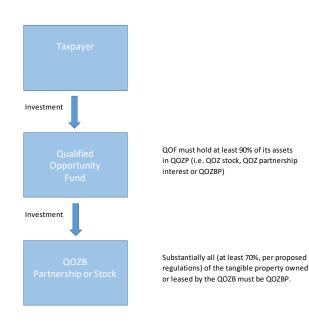
Cat. No. 37704F

Form 8896 (Ray, 12-2017



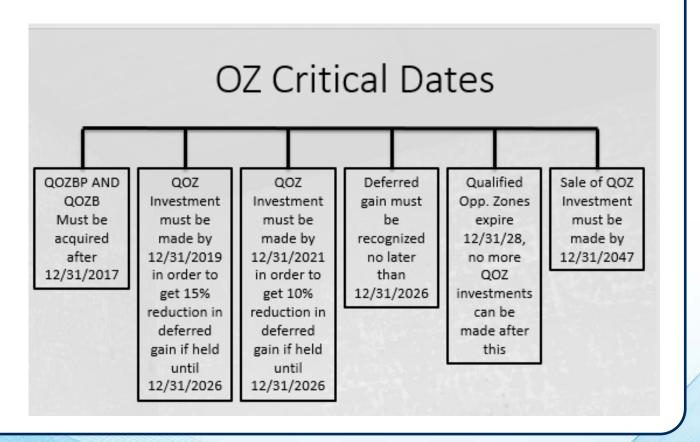
QOFs

- All investments that seek to benefit from the tax advantages of the program must be made through a QOF.
- The QOF model is designed to encourage broad participation.
- The private sector is responsible for establishing QOF.
- QOFs will come in many shapes and sizes:
 - Some will invest nationally, others locally.
 - Some will have many investors; others few.
 - Some will specialize in particular asset classes or geographies, others will diversify.



Regulatory Guidance

- October 2018
- April 2019
- QOF Profiles
 - Novogradac
 - NCSHA





Communities can benefit

- Timing to build a plan for financing of top priorities
- Funding available to build out community plans and priorities
- Leverage the opportunity to attract ALL types of investors, especially local ones
- Think broadly about all investors and how to change the economy of the community
- Be creative
- Equitable and inclusive development

1,190 views | May 10, 2019, 03:13pm

New Opportunity Zone Reporting Requirements Aim To Measure Social Impact

Commercial Real Estate

Can opportunity zones drive investment, development in Charlotte? •

Touted as game-changing legislation for real estate investment, opportunity zones have yet to live up to that billing. A year after the federal tax overhaul put some low-income census tracts in play, many rules still aren't clear.



"Opportunities"

- Pair with other funding streams that support stronger and more resilient communities; QOZ equity may be a deal closer
- Collaborate with financial institutions, CDCs, CDFIs to help meet the credit, housing, and economic development needs of communities.
- Use with other State, Federal tax incentives
- Local capital is mobilizing first in many places
 Philanthropy is engaged
- Opportunity and Revitalization Council:
 - Thirteen federal agencies and led by the Housing and Urban Development Secretary
 - Council to prioritize QOZs in a variety of federal efforts, including grant funding, loan guarantees, infrastructure spending and crime prevention
 - 150 potential actions i.e. USDA water infrastructure and rural broadband spending in certain zones, or SBA focusing certain loan programs in designated tracts.
 - Disaster recovery



Layer and Leverage the Capital Stack

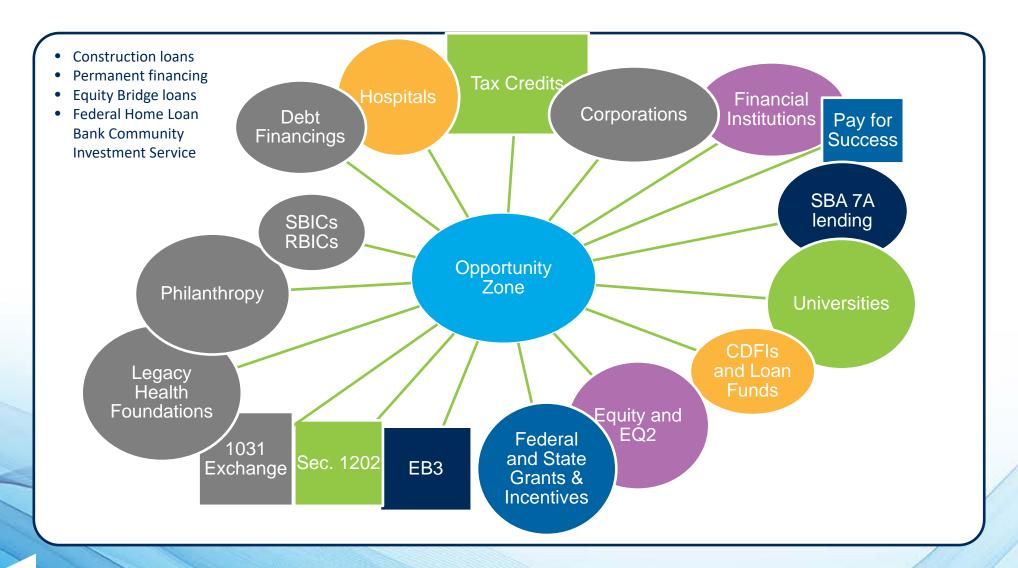
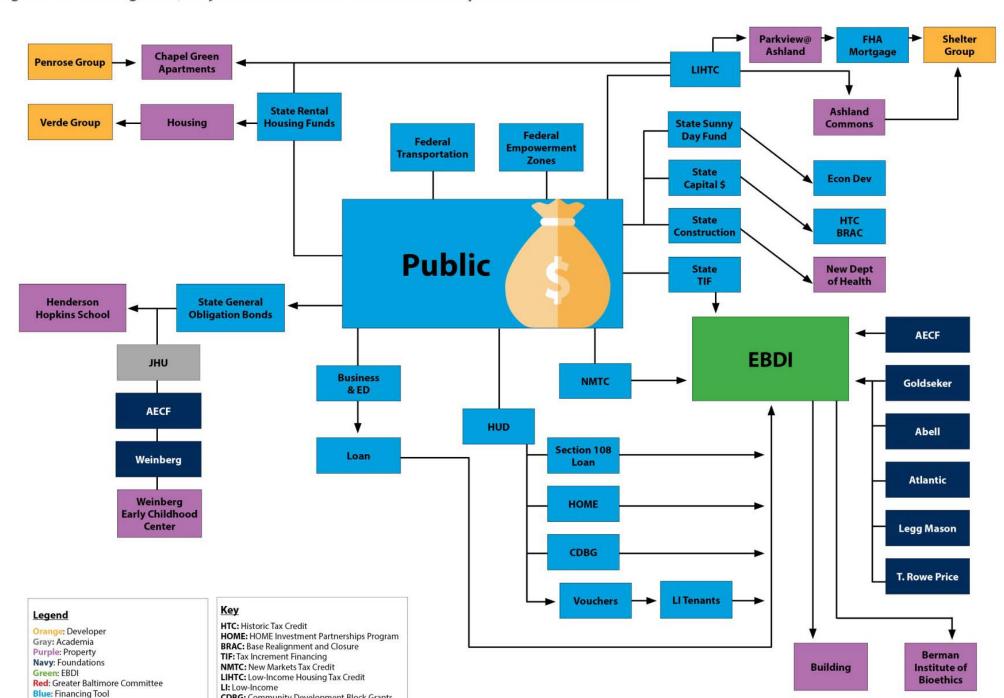
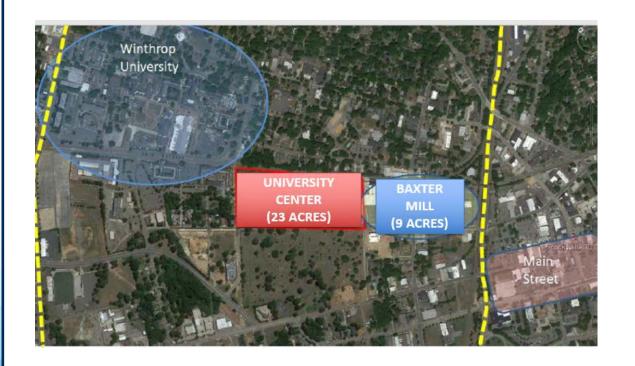


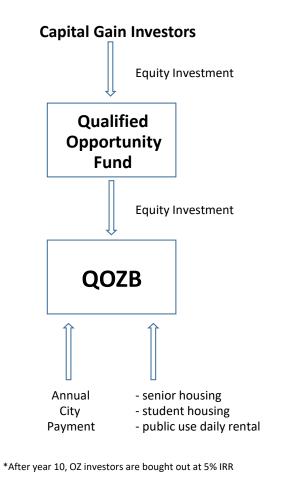
Diagram 1: Financing Tools, Projects and Actors in Phase 1 Redevelopment of East Baltimore



....

Example: Rock Hill, SC







Example: Norfolk, VA



Coastal, Neighborhood, Economic Resilience ESTIMATED CAPITAL REQUIREMENTS: PHASE 1

Activities	Estimated Cost	Current Funding (over five years)	Gap
Demolition	\$7,400,000	\$7,400,000	\$-
Infrastructure	\$146,980,000	\$56,000,000	\$90,980,000
Stormwater	18,000,000	\$18,000,000	\$-
Road Network	\$85,000,000	\$32,000,000	\$53,000,000
Water	\$6,204,000	\$-	\$6,204,000
Power, Landscaping & Lighting	\$10,000,000	\$ -	\$10,000,000
Wastewater	\$9,776,000	\$6,000,000	\$3,776,000
Demolition of Infrastructure	\$18,000,000	\$ -	\$18,000,000
People First	\$15,000,000	\$15,000,000	\$-
Relocation	\$1,300,000	\$ 1,300,000	\$ -
Project Management	\$2,500,000	\$2,500,000	\$-
Public Facilities	\$118,300,000	\$25,000,000	\$93,300,000
New Housing Development	\$150,000,000	\$30,000,000 (CNI)	\$120,000,000
Total	\$441,480,000	\$137,200,000	\$334,280,000









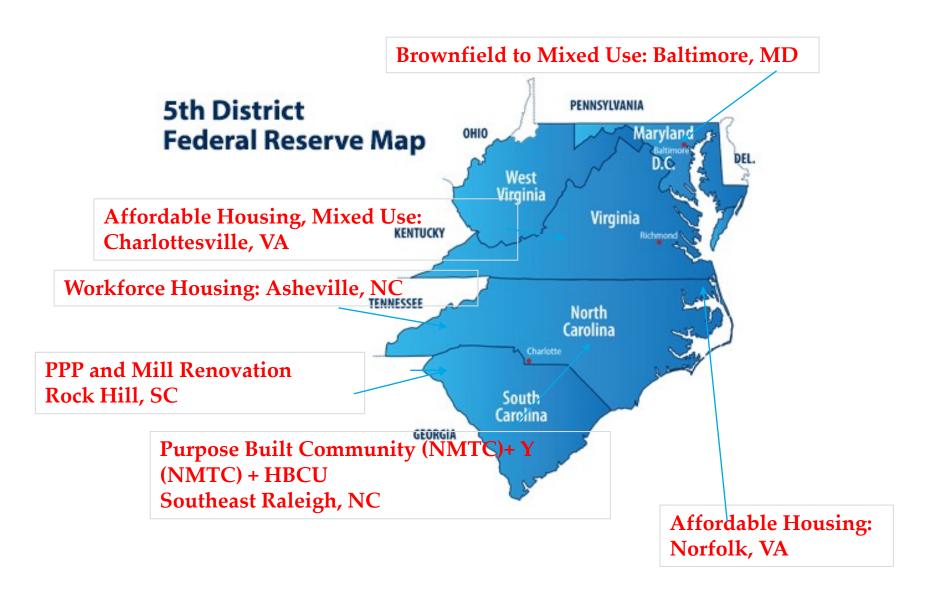




Innovations

- Strategies to mitigate community harm, create community benefits
- Partnerships to raise and deploy funds
- Mission-oriented institutions' sponsorship of Qualified Opportunity Funds
- Foundation Incentives ROI Guarantee in exchange for jobs, wages
- Local government-driven funds
- New social impact funds
- Purpose Built Communities
- Add to NMTC project





Possibilities

- Industrial/Manufacturing facilities
- Affordable, Workforce Housing (holistic approach)
- Renewable energy production, food processing/production
- Real Estate Development Projects
- Office space affordable to or supportive of entrepreneurs, small businesses
- Broadband
 - Equity Investments
 - Interim Construction Loans for fiber optic infrastructure deployment and expansion
 - Grants and/or loans for broadband infrastructure, such as last-mile infrastructure: WiFi Mesh Networks, WiFi hotspots, etc.
 - R3 Fiber in rural Minnesota (Multilayered financing Banks; federal, state and local gov'ts; CDFI; private foundation; private equity investors; member revenues with cooperative -- OCC's public welfare investment (PWI) authority)



Concerns

- Massive influx in capital and the ability of a community to absorb it
- Few guardrails
- Gentrification and Displacement
- Hot spots and Deserts
- Concentration in high-cost cities
- Unwelcome or harmful investments in communities
- Displacement of existing Community Development investments
- Lack of reporting requirements and metrics
- Incentives race
- No required stakeholder engagement
- No federal or state entity makes decisions ... just IRS